

Meeting: Meeting Policy Development and Decision Group
(Joint Commissioning Team)

Date: 4 March 2019

Wards Affected: All Wards

Report Title: Summary of the direction of travel for integrating commissioning between NHS Devon Clinical Commissioning Group (CCG), Devon, Plymouth and Torbay Local Authorities in 2019/20

Is the decision a key decision? No

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1. Development of Integrated Commissioning

Over the last 2 years Local Authorities and NHS organisations across Devon, Plymouth and Torbay have been working to develop more effective ways of delivering integrated health, care and well-being services whilst also making best use of public resources. Collaborative arrangements are continuing to develop between partner organisations, both commissioning organisations and providers of services, to improve population health and enable access to modern, safe and sustainable services. Effective collaboration between organisations will also enable progress toward working as a self-improving system with increased maturity and delegated regulatory functions.

Integrating how the local NHS and the Local Authorities undertake their respective commissioning responsibilities is seen as a key component of:

- supporting increased collaboration,
- enabling the delivery of integrated services,
- making the most effective use of available funding
- and developing the means of self-improvement as a system.

This paper describes the planned arrangements for how Devon, Plymouth and Torbay Local Authorities and the NHS Clinical Commissioning Groups will operate to integrate commissioning through 2019/20

2. Process to Date

A number of related work streams have been taking place over recent months involving a wide range of staff from partner organisations. For example,

- Intelligence leads from public health, social care and NHS have developed a common outcomes framework and been planning how to share knowledge, analyse data and provide integrated intelligence to inform planning, prioritisation and decision making.

- Staff with a role in planning in either Local Authorities or NHS CCGs have reviewed the current planning processes and begun designing how these can be adapted to facilitate a more integrated approach.
- Commissioning staff, including Heads of Service, senior officers and executives, have undertaken work to design joint processes, teams and meeting structures and, through doing so, have also increased their understanding of different ways of working and started developing a shared culture.

The proposed arrangements developed through this collaborative process take into account of the current position of the organisations, acknowledge and retain clear accountability and are designed in such a way as to enable implementation without significant re-organisation or disruption, whilst retaining the flexibility for further development.

3. Merger of the Devon CCGs

The merger of Northern, Eastern and Western Devon CCG and South Devon & Torbay CCG is an important step in the journey to create a single strategic commissioner for Devon as part of the CCG's ambition to better integrate health and care services to benefit our local communities. Together with delegated commissioning of primary care, the merger will enable the single NHS commissioner to work consistently and coherently with all local authorities across wider Devon as well as with local partners within each area.

From 1 April 2019, NHS Devon CCG will become a new statutory organisation serving a patient population of nearly 1.2 million people with a budget of more than £1.8 billion. The CCG will comprise a membership of 131 GP practices across Devon, Plymouth and Torbay and will be chaired by a GP with member representation as a core part of its governing body. Through its membership and staff, NHS Devon CCG will work with local communities and partner organisations to improve people's health and make sure they are able to receive high quality, local services.

4. Integrated Commissioning Arrangements

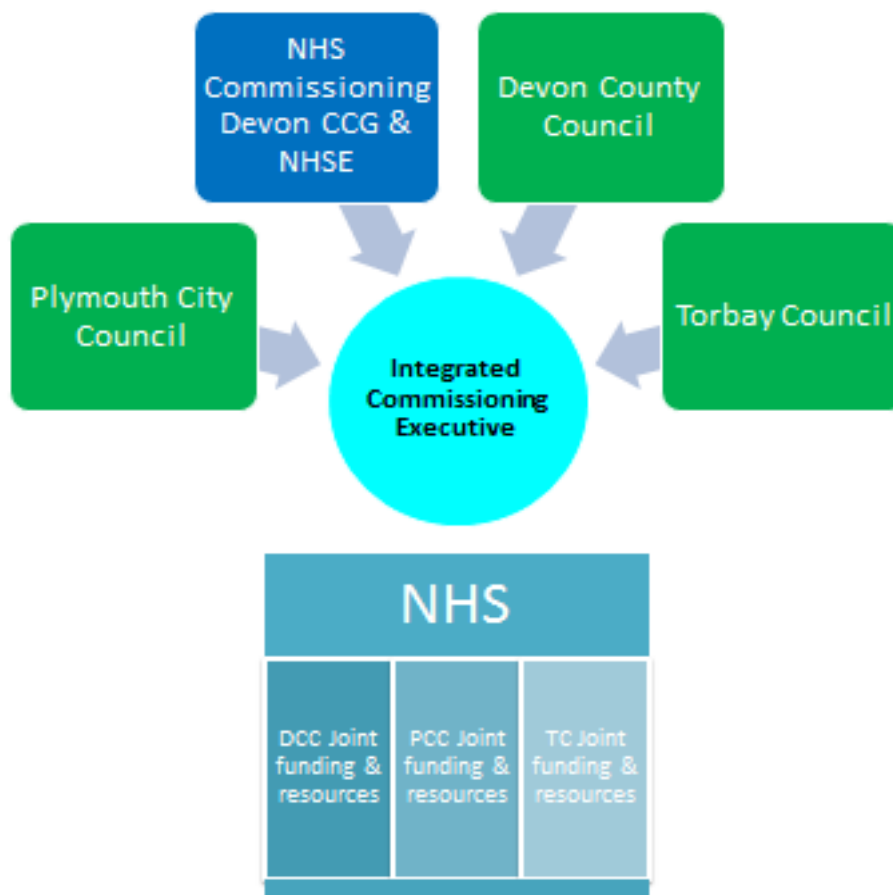
In summary the arrangements will consist of:

1. An Integrated Commissioning Executive who will lead strategic planning, resource allocation and incentivising the system to make progress on joint priorities, development of joint funding arrangements between the NHS and each local authority to support integrated commissioning and review progress against planned outcomes, service quality and cost effectiveness.
2. Joint leadership of integrated commissioning teams with responsibility for commissioning health, care and well-being services for the local population of different communities in the geographical areas across Devon, Plymouth and Torbay as well as supporting commissioning programmes across wider Devon for services or care groups where this will be more effective and efficient.

The following section provides a brief outline of the executive and team function. A detailed description is provided on the accompanying power point slides.

4.1 Integrated Commissioning Executive – Function

The Integrated Commissioning Executive meeting will provide a mechanism for joint planning and shared decision making by the relevant responsible senior officers who have the authority to act in accordance with the decision making framework of each partner organisation. It will be a meeting of executives rather than a joint committee of the statutory organisations or a new additional organisation. Each partner organisation will continue its own internal executive functions & meetings to manage the business of that organisation.



The Integrated Commissioning Executive, through leadership of the commissioning process, will have a role in contributing to policy formulation or development of long term plans. However the responsibility for deciding and approving policies or long term plans rests with the appropriate bodies of respective organisations i.e. the Cabinets or Health & Well Being Boards of Local Authorities, CCG Governing Body and collectively through system governance mechanisms where statutory organisations are represented by leaders and chief executives i.e. STP Collaborative Board. The integrated commissioning executive will agree joint strategies or actions to implement agreed policies or long term plans, prioritising and deploying resources in accordance with the decision making frameworks of individual organisations, and reviewing impact and progress.

Membership

The Integrated Commissioning Executive meeting will be a meeting of ‘decision makers’, with authority held by individual executives who will operate within the respective schemes of delegation and remain accountable through the governance mechanisms of their individual organisations.

Membership will comprise those senior officers with responsibility for commissioning services and managing resources on behalf of their organisations including those jointly deployed through pooled fund arrangements. Therefore it is proposed that the core membership will include:

- Devon CCG Accountable Officer
- Local Authority Directors from Devon, Plymouth and Torbay with DASS responsibility
- Devon CCG Director of Commissioning

Other relevant Devon CCG Executives, a CCG clinical membership representative should attend, Local Authority Officers and System Leadership roles will attend and inform decision making according to the agenda. In terms of the latter, it is proposed that an additional system role is created to provide dedicated leadership capacity for Population Health and Well Being with the role to be undertaken by a Director of Public Health on rotational basis in a part time capacity.

Directors of Children's Services will be invited to attend as needed to enable whole population planning and alignment of the priorities of local children and young people's plans with the wider Devon whole system plan or where improvement in service delivery requires action at executive level across services for adults and children.

4.2 Integrated Commissioning Team Function

The integrated commissioning teams will:

- i. Develop local plans to support the system wide priorities in addressing the needs of the population and service delivery requirements that are specific to the local area.
- ii. Work with partners, providers and the local population to design appropriate support and services that improve the experience of users and efficiency of service provision.
- iii. Create the conditions to enable partners to deliver integrated care services for individuals and to support the development of healthy communities.
- iv. Review the quality of service, progress on outcomes for the local population and financial productivity and performance.

The teams will include commissioning staff from both NHS Devon CCG and each Local Authority, managed through joint leadership arrangements. This will not require staff to transfer employment between partner organisations. The teams will manage the deployment of joint funds in accordance the agreements made at Executive level between the CCG and each local authority. It will commission services to promote well-being and prevention and deliver integrated health and care services including primary and secondary care, physical and mental health for the local population. The integrated teams will also identify when it is appropriate or likely to be more effective and efficient for staff to operate collectively with other teams and providers working across wider Devon.

5. Implementation and Review

The integrated commissioning arrangements as set out will commence in April 2019. The work programme 2019/20 will include aspects of both delivery and further development.

Key tasks include:

- Delivery of the Operating plan for 2019/20 and supporting development of a Long Term Plan for wider Devon
- Agreeing a commissioning finance plan including allocation against priorities, resource distribution and incentives

- Delivery of commissioning plans, transformation schemes and reviewing the impact of these
- Creating the conditions to enable local partnership development including finance, performance, delivery of Integrated Care Model, local & system transformation
- Continue developing commissioning capabilities, including planning cycle, outcomes framework, intelligence, change capability
- Determine future approach with relevant providers to integrated or delegated Commissioning arrangements, e.g. commissioning individual care and support packages to service level commissioning and delivery.

The Integrated Commissioning Executive will review the effectiveness of the arrangements operating during 2019/20 and draw learning to inform how these should be further developed. In addition, adaptation of the planning processes will also take account of the ongoing work to develop a system governance framework that supports effective collaboration and democratic accountability including collaboration between the three Local Authority Health & Well Being Boards and Scrutiny Committees. The planned integrated commissioning arrangements are deliberately flexible, maintaining the agility to adapt and take opportunities for further development as required for future years.

6. Recommendation(s) / Proposed Decision

- 6.1 That the Policy Development and Decision Group (Joint Commissioning Team) note the progress made to date in respect of integrating commissioning between NHS Devon Clinical Commissioning Group (CCG), Devon, Plymouth and Torbay Local Authorities in 2019/20.

Appendices

Appendix 1 - presentation